## Maitjituavi Kavetu

From:

Henk Mudge <hfmudge@mweb.com.na>

Sent:

Wednesday, 17 June 2020 9:56 AM

To:

Legal Advise

Subject:

Fwd: Undeliverable: RE: AWARD OF LICENSE TO THE MUNICIPAL COUNCIL FOR THE

MUNICIPALITY OF WINDHOEK

Dear Mrs. Nghikembua

The undermentioned email that I sent yesterday at 4h27 pm came back for a reason that I fail to comprehend.

I also tried to phone your office this morning but the phone just rang with nobody answering.

Can you confirm receipt and acceptance of my submission since the time on my email is clearly proof when it was sent.

Kind regards

H. F. Mudge

Begin forwarded message:

From: cran.local>

Subject: Undeliverable: RE: AWARD OF LICENSE TO THE MUNICIPAL COUNCIL

FOR THE MUNICIPALITY OF WINDHOEK Date: 16 June 2020 at 7:49:07 PM CAT

To: <hfmudge@mweb.com.na>

# Delivery has failed to these recipients or groups:

### rc@cran.na

Your message couldn't be delivered because delivery to this group is restricted to authenticated senders. If the problem continues, please contact your email admin.

### Diagnostic information for administrators:

Generating server: CRANEXCH01.cran.local

#### rc@cran.na

Remote Server returned '550 5.7.133 RESOLVER.RST.SenderNotAuthenticatedForGroup; authentication

required; Delivery restriction check failed because the sender was not authenticated when sending to this group'

## Original message headers:

```
Received: from CRANEXCH01.cran.local (10.56.8.244) by CRANEXCH01.cran.local
 (10.56.8.244) with Microsoft SMTP Server (TLS) id 15.1.225.42; Tue, 16 Jun
 2020 19:49:06 +0200
Received: from smtp.africaonline.com.na (196.47.64.164) by
 CRANEXCH01.cran.local (10.56.8.244) with Microsoft SMTP Server (TLS) id
 15.1.225.42 via Frontend Transport; Tue, 16 Jun 2020 19:49:06 +0200
DKIM-Signature: v=1; a=rsa-sha256; q=dns/txt; c=relaxed/relaxed;
d=mweb.com.na
  ; s=201911; h=To:Subject:From;
  bh=mccvUv3o5Fv1DmMBVGmfUkfNukG/yiwMrsdA1Idkz0s=;
b=HqVz0/zBiYFzwsIsfwzTOlqKiL
 Nhuxmrw0ejqgWFpPr5QUWDxDS1/PXUo4FSOxLEy/pOf0syZENtrggtqBEEVJUL15m4DNMhPpoE6R
  3guTAV5r+0CWPPr0xxpoYEVjnnnkFa7galScSRccQfBscbdyScl000zq5L0ZFZxjWIUo=;
From: Henk Mudge <hfmudge@mweb.com.na>
Content-Type: multipart/alternative;
 boundary="Apple-Mail=_AF7573C6-8407-4E61-AF49-1E0DDD5C5372"
MIME-Version: 1.0 (Mac OS X Mail 12.4 \(3445.104.11\))
Subject: RE: AWARD OF LICENSE TO THE MUNICIPAL COUNCIL FOR THE MUNICIPALITY
OF
 WINDHOEK
Message-ID: <8BDB4AD7-B801-42D0-8C53-768FB279C2C6@mweb.com.na>
Date: Tue, 16 Jun 2020 16:27:20 +0200
CC: rpsec <rp@parliament.gov.na>
To: <rc@cran.na>
X-Mailer: Apple Mail (2.3445.104.11)
Return-Path: hfmudge@mweb.com.na
X-KSE-ServerInfo: CRANEXCH01.cran.local, 9
X-KSE-AntiSpam-Interceptor-Info: scan successful
X-KSE-AntiSpam-Version: 5.9.11, Database issued on: 06/16/2020 17:32:50
X-KSE-AntiSpam-Status: KAS_STATUS_NOT_DETECTED
X-KSE-AntiSpam-Method: none
X-KSE-AntiSpam-Rate: 0
X-KSE-AntiSpam-Info: Lua profiles 155359 [Jun 16 2020]
X-KSE-AntiSpam-Info: LuaCore: 360 360
6d6d5eb8e585742223bb565e792533f0b9589396
X-KSE-AntiSpam-Info: Version: 5.9.11.0
X-KSE-AntiSpam-Info: Envelope from: hfmudge@mweb.com.na
X-KSE-AntiSpam-Info: {rep_avail}
X-KSE-AntiSpam-Info: {Tracking_content_type, alternative}
X-KSE-AntiSpam-Info: {Tracking_from_domain_doesnt_match_to}
X-KSE-AntiSpam-Info:
196.47.64.164:7.5.0,7.1.2;127.0.0.199:7.1.2;d41d8cd98f00b204e9800998ecf8427e.
com:7.1.1; smtp.africaonline.com.na:7.1.1; mweb.com.na:7.1.1
X-KSE-AntiSpam-Info: Auth:dmarc=pass header.from=mweb.com.na
policy=quarantine; spf=pass smtp.mailfrom=mweb.com.na; dkim=pass
header.d=mweb.com.na
X-KSE-AntiSpam-Info: ApMailHostAddress: 196.47.64.164
X-KSE-AntiSpam-Info: Rate: 0
X-KSE-AntiSpam-Info: Status: not_detected
X-KSE-AntiSpam-Info: Method: none
X-KSE-Antiphishing-Info: Clean
X-KSE-Antiphishing-Method: None
X-KSE-Antiphishing-Bases: 06/16/2020 17:34:00
X-KSE-Antivirus-Interceptor-Info: scan successful
X-KSE-Antivirus-Info: Clean, bases: 2020-06-16 02:52:00 PM
```

X-KSE-Attachment-Filter-Scan-Result: Clean

Reporting-MTA: dns;CRANEXCH01.cran.local Received-From-MTA: dns;smtp.africaonline.com.na Arrival-Date: Tue, 16 Jun 2020 17:49:06 +0000

Final-Recipient: rfc822;rc@cran.na

Action: failed Status: 5.7.133

Diagnostic-Code: smtp;550 5.7.133 RESOLVER.RST.SenderNotAuthenticatedForGroup; authentication required; Delivery restriction check failed because the sender was not

authenticated when sending to this group

From: Henk Mudge <a href="mailto:hfmudge@mweb.com.na">hfmudge@mweb.com.na</a>>

Subject: RE: AWARD OF LICENSE TO THE MUNICIPAL COUNCIL FOR THE

MUNICIPALITY OF WINDHOEK

Date: 16 June 2020 at 4:27:20 PM CAT

To: <rc@cran.na>

Cc: rpsec < rp@parliament.gov.na >

### Dear Cran

We, the Republican Party of Namibia also noted your request for submissions regarding CRAN's previous issuing of a Class Comprehensive Telecommunications Services License to the City of Windhoek. We would like to confirm that with this submission we fully endorse the following as was submitted by other interested parties.

#### 1. Introduction

Namibia is a constitutional democracy governed by the Rule of Law. It is the responsibility of every public office bearer to respect and uphold the law. CRAN also has a duty to uphold the laws pertaining to it, and thus comply with Article 18 of Namibian Constitution, which prescribes that all administrative bodies, such as CRAN, shall act fairly and reasonably and comply with the requirements imposed on such bodies and officials by common law and any relevant legislation.

As per Section 2(k) of the Communications Act it is CRAN's objective to ensure fair competition and consumer protection in the telecommunications sector. Section 33 expressly prohibits any practice or activity which prevents, restricts or distorts competition. CRAN can be as guilty of such a practice or activity as any other party.

Since independence Namibia has made great strides in growing several industries, the telecommunications industry being one of them. We should not forget that these successes were made possible by a well-regulated free market economy. Total tax revenue accounts for 93% of government's income. It is from this income that more than 100,000 government employees receive their salaries and have access to private medical care for their whole families. From this income government employees receive pension benefits for life, schools, roads and other infrastructure, tens of thousands receive financial support for tertiary education and close to two million Namibians receive public healthcare.

It is every government agency's duty to ensure that our free market economy thrives, as also specifically provided for in the Communications Act, and it would be extremely irresponsible when decisions are made, not only to restrict our free market economy, but to actively destroy it. When we take the latter route, we may enrich a few individuals, but the people of Namibia will suffer greatly for it.

By awarding the City of Windhoek a Class Comprehensive Telecommunications Services License CRAN has not only failed to follow the laws designed to protect all stakeholders in the telecommunications industry, but played an active and substantial role to erode the free market economy in the telecommunications industry, by assisting City of Windhoek to prevent, restrict or distort competition in the telecommunications industry; this while CRAN was well aware of the city's well documented intention to do so.

We say this as CRAN awarded the said license well-knowing that City of Windhoek has on several occasions in the past attempted to monopolise telecommunications in our capital, even forcefully so, by abusing the City Police. CRAN was also aware of the High Court judgement in this regard, and that the judgement specifically interdicted City of Windhoek from interfering with the installation of infrastructure by licensed operators. City of Windhoek then also confirmed its ambition for total domination of the telecommunications space by publishing proposed regulations which will give the city full control over all other licenced operators.

For these, and the reasons elaborated on hereunder, we pray that CRAN withdraws the license previously granted to City of Windhoek, should CRAN be of the opinion that the license is not void, which we argue it is, with immediate effect.

## 2. Non-compliance with prescriptions on public consultations.

After receipt of the city's application for a license, CRAN requested input from the public based on an application for a Class Network Facilities License. Input was provided to CRAN on that basis. Affected parties may also have elected not to provide input, based on the notice referring to this specific licence. Without any further notice to the public, and solely out of own motion, CRAN decided to award a completely different, and far wider class license to the City of Windhoek. In doing so CRAN did not apply the law and acted unlawfully. More specifically, CRAN wilfully refused the public, and stakeholders in the telecommunications industry, any opportunity to provide input relevant to what CRAN had to assess, or intended to do. Due to this statutory non-compliance the license awarded to City of Windhoek is void, and we urge CRAN to confirm this publicly.

### 3. Statutory Limitations in the Local Authorities Act

The Municipal Council of the Municipality of Windhoek is a statutory body, governed by the Local Authorities Act of 1992. As a statutory body its rights and duties are provided for, and limited, in this Act.

The city's powers cannot exceed the powers expressly provided for in the Act. Section 30 of the Act is clear on the city's powers and these powers do not include the provision of any telecommunications services. This remains the position whether the city provides such services directly, or through some joint venture, which, it was reported, the city intends to do, in partnership with Huawei (and not Telecom as per CRAN's explanation for providing the license to City of Windhoek).

CRAN has a duty to adhere to all the laws of the country. CRAN can and should not be a facilitator for any party to breach any law. As a result of the limitation in the Local Authorities Act, CRAN could not have awarded a license to the City of Windhoek, well-knowing that the City of Windhoek would act outside of its statutory powers in attempting to exercise the rights normally associated with a telecommunications license.

# 4. Restriction on Trenching

CRAN is aware of proposed regulations by the City of Windhoek to regulate trenching and excavations on streets. There can be no doubt that the overall intention of this proposed regulation is for City of Windhoek to have the exclusive right and discretion to decide who may install fibre optic infrastructure and provide related telecommunications services in our city. We are not aware of any efforts or actions by CRAN to uphold section 33 of the Communications Act, which section places a specific duty on CRAN to regulate any uncompetitive conduct. We are of the opinion that CRAN had the sole duty to put an immediate stop to the city's plans. If CRAN has indeed done nothing in this regard, it further raises the suspicion that CRAN is facilitating, if not being a key player, in setting up an unlawful and uncompetitive scheme to monopolise telecommunications in our capital. We really like to believe that this is not the case, for the consequences are extremely far-reaching.

To make matters worse CRAN is also aware, from the face of proposed regulations, that City of Windhoek intends to legislate its use of police force to protect the monopoly now facilitated by CRAN. The proposed regulations appear to be a move towards state capture, where statutory amendments are pushed for the gain of some individuals, and not for the purpose as expressed in the city's empowering legislation, or for public good. This should not be acceptable, and CRAN has a clear duty to protect the Namibian public against this.

# 5. Competition Laws

Section 23 of the Competition Act of 2003 states that "Agreements between undertakings, decisions by associations of undertakings or concerted practices by undertakings which have as their object or effect the prevention or substantial lessening of competition in trade in any goods or services in Namibia, or a part of Namibia, are prohibited"

As per the information provided above, City of Windhoek intends to become a telecommunications provider, albeit through a joint venture in which it will hold shareholding, while City of Windhoek will also become the sole gatekeeper of its competition in this sector. There can be little doubt that this will be an agreement or undertaking aimed at prevention or substantial lessening of competition in trade of services, and thus will be a contravention of our competition laws.

The penalty for contravening this provision is 10% of annual revenue. For the City of Windhoek such penalty will amount to about N\$400 million dollars. Given CRAN's prior knowledge as explained above, it can be argued that CRAN has facilitated thee lessoning of competition and was thus part of a concerted practice. The same penalties may thus be levied against CRAN, which levy will ultimately be paid from fees paid by all licensed operators.

#### 6. Huawei and the Right to Privacy

I return to the duty of public functionaries in a constitutional democracy. You have a duty to uphold our Constitution. Under Article 13 our Constitution guarantees the right to privacy as a

fundamental human right. Accordingly, all persons have a right to privacy in their homes and communications.

Article 13 states that "No persons shall be subject to interference with the privacy of their homes, correspondence or communications save as in accordance with law and as is necessary in a democratic society in the interests of national security, public safety of the economic well-being of the country, for the protection of health or morals, for the prevention of disorder or crime or for the protection of the rights or freedoms of others."

It has now became clear that, as a direct result of the license CRAN provided to City of Windhoek, the city intends to partner with Huawei (and not Telecom as you have stated before) to monopolise telecommunications in our capital. International reports over the last two years indicate that there are several countries who have raised serious concerns over the integrity of Huawei and its connections with the Chinese Communist Party.

This has also been reported in the New York Times which article is available online. Security concerns have led to the banning, or substantial increased monitoring of Huawei infrastructure. Countries such as the United States, Australia, United Kingdom, Germany and Japan have all banned Huawei and their plans to roll out 5G due to unsurmountable security concerns.

We urge CRAN to make a proper assessment of the consequences of City of Windhoek holding such license and entering into a partnership with Huawei, which information we believe was withheld from CRAN at the time of the application by City of Windhoek, but which information has since become publicly available, while we received no indication that CRAN intends to act on same.

## 7. Who is Pushing the Agenda?

Lastly, given all our concerns above, we fear that some individuals may be pushing an agenda of self-enrichment, using public funds or foreign debt, as we especially fail to see the benefit of the city's scheme for the public. If CRAN is not acting as an autonomous statutory regulatory body, but instead acting on external instructions, we hereby wish to urge CRAN to provide this information to all stakeholders, with an explanation on the legality and desirability of CRAN making decisions on such a basis.

We trust that legal action will not be necessary in order to ensure that our Constitution, Laws and Regulations be respected.

Kind regards

H. F. Mudge President of the Republic of Namibia